

## Message Text

PAGE 01 PRAGUE 01967 091035Z

65

ACTION EUR-12

INFO OCT-01 ISO-00 CU-02 OES-06 L-03 CIAE-00 INR-07

NSAE-00 SP-02 /033 W

----- 071631

R 090845Z JUL 76

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 591

INFO AMEMBASSY BUDAPEST

AMEMBASSY SOFIA

USIA WASHDC

C O N F I D E N T I A L PRAGUE 1967 SECTION 1 OF 2

E.O. 11652: GDS

TAGS: PFOR SCUL CZ

SUBJECT: CULTURAL/SCIENTIFIC EXCHANGES AGREEMENT

UISA FOR IEU

REF: PRAGUE 1880

1. SUMMARY: AMERICAN AND CZECHOSLOVAK DELEGATIONS MET JULY 7 FOR FINAL SESSION BEFORE SUMMER LULL IN CULTURAL AND SCIENTIFIC EXCHANGE TALKS. ADOPTING A CONCILIATORY, EVEN SUBDUED APPROACH, CZECHOSLOVAK SPOKESMAN ZEMLA PRESENTED A SLIGHTLY REWRITTEN VERSION OF OUR IMPLEMENTATION ARTICLE WHICH NEVERTHELESS ELIMINATED ALL MENTION OF INDIVIDUALS. FIRST FIVE PARAS OF LATEST FRN DRAFT OF IMPLEMENTATION ARTICLE IDENTICAL TO U.S. JUN 7 DRAFT EXCEPT THAT "JOINT COMMISSION" IS BRACKETED AFTER "DESIGNATED REPRESENTATIVES."

DISCUSSION PROCEEDED TO PREAMBLE. CZECHOSLOVAKS ARE TRYING TO BE COOPERATIVE BUT PHILOSOPHICAL DIFFERENCES EXIST AND ARE REFLECTED IN LANGUAGE OF CZECH DRAFT. EMBASSY WISHES TO BE RESPONSIVE AND TO THIS END HAS AGREED TO TRANSMIT CONSIDERED U.S. G. REPLY TO CZECHOSLOVAK GOVERNMENT ON QUESTIONS OF IMPLEMENTATION ARTICLE AND PREAMBLE BY AUGUST 5. NEXT SESSION SCHEDULED FOR AUGUST 18. END SUMMERY.  
CONFIDENTIAL

PAGE 02 PRAGUE 01967 091035Z

2. POINT "F" OF U.S. JUNE 7 DRAFT IS STILL THE STICKING POINT FOR CZECHS WHO OBJECT TO EXPRESS MENTION OF "INDIVIDUALS" ON GROUNDS THAT WE ARE DISCUSSING AN INTER-GOVERNMENTAL AGREEMENT. THEIR HAVE POINT "F" READ AS FOLLOWS: "THE PARTIES WIL ENCOURAGE AND FACILITATE, AS APPROPRIATE, ADDITIONAL EXCHANGES AND COOPERATION

WHICH WILL BE AGREED UPON BY THE PARTIES ON THE BASIS OF MUTUAL CONSENT." U.S. DELEGATION NOTED THAT THIS REPRESENTED "NOTHING NEW" AND THAT IT WOULD CERTAINLY NOT MEET OUR REQUIREMENTS. ZEMLA THEN ADDED THAT CZECHS WOULD ACCEPT THE ADDITON AFTER "AGREED UPON BY THE PARTIES" OF THE CLAUSE "OR BY INTERESTED ORGANIZATIONS OF THE TWO COUNTRIES," INSISTING THAT INDIVIDUALS WOULD IN EFFECT BE COVERED BY SUCH LANGUAGE. COMMENT: MENTION OF INDIVIDUALS SEEMS TO MAKE CZECHOSLOVAKS SUSPICIOUS OF OUR MOTIVES AND THE HARDER WE PUSH THIS POINT, EVEN WHEN WE POINT OUT THAT PERSONS AND INDIVIDUALS HAVE ALREADY BEEN EXPRESSLY MENTIONED IN HELSINKI FINAL ACT, THE MORE SUSPICIOUS THEY SEEM TO BECOME. IF HUNGARY GOES ALONG WITH BULGARIA IN AGREEING TO SPECIFICALLY MENTIONING "INDIVIDUALS" THIS MAY HELP US PURSUADE THE CZECHS. PUTTING MENTION OF INDIVIDUALS SOMEWHERE ELSE IN THE AGREEMENT OTHER THAN IN IMPLEMENTATION ARTICLE MIGHT ALSO HELP ZEMLA SAVE FACE, IF WE ARE DETERMINED TO HAVE OUR WAY ON THIS ISSUE. END COMMENT.

3. DISCUSSION TURNED TO PREAMBLE. CZECHOSLOVAKS TABLED A DRAFT PREAMBLE WHICH THEY SAID WAS TAKEN IN LARGE PART FROM U.S. DRAFT OF OCTOBER 1975, BUT WHICH EXHIBITED SOME UNFORTUNATE ADDITIONS AND DELETIONS. ON BALANCE, HOWEVER, WE FEEL THAT CZECHS ARE TRYING TO BE COOPERATIVE AND THAT WE SHOULD TRY TO BE RESPONSIVE TO THEM AS CONCERNS PREAMBLE. FIRST CLAUSE OF CZECHOSLOVAK DRAFT PREAMBLE READS AS FOLLOWS:

"DESIROUS OF FACILITATING AND PROMOTING MUTUAL COOPERATION IN SCIENCE AND TECHNOLOGY, CULTURE, EDUCATION AND OTHER FIELDS ON PRINCIPLES OF EQUALITY, MUTUAL BENEFIT AND NON-INTERVENTION INTO INTERNAL AFFAIRS, ETC." DISTURBING NOTE WAS THE SUDDEN INCLUSION OF PHRASE "NON-INTERVENTION INTO INTERNAL AFFAIRS," WHICH HAS NOT APPEARED IN CZECH DRAFTS BEFORE. REFERENCES TO "QUALITY" AND MUTUAL BENEFIT" STRIKE US AS REDUNDANT, BUT THEY WERE INCLUDED IN CZECHOSLOVAK DRAFT OF 1973 AND WE FEEL WE COULD ACCEPT THEM IF CZECHS INSIST. HOWEVER, WE PLAN TO PROPOSE DELETION OF SECOND PART OF CLAUSE  
CONFIDENTIAL

PAGE 03 PRAGUE 01967 091035Z

BEGINNING AFTER "OTHER FIELDS." FIRST CLAUSE OF PREAMBLE WOULD THEN READ, "DESIROUS OF FACILITATING AND PROMOTING MUTUAL COOPERATION IN SCHIENCE AND TECHNOLOGY, CULTURE, EDUCATION AND OTHER FIELDS." WE WILL ARGUE AGAINST THE INCLUSION OF "NON-INTERVENTION" ON THE GROUNDS THAT IT IMPLIES THAT ONE SIDE OR THE OTHER MIGHT HARBOR ULTERIOR MOTIVES. CZECHOSLOVAK DRAFT DROPPED U.S. REFERENCE TO "HISTORIC TIES OF FRIENDSHIP BETWEEN THE AMERICAN AND CZECHOSLOVAK PEOPLES" ON THE EXCUSE THAT IN VIEW OF U.S. VETO OF 1974 CLAIMS AGREEMENT "HISTORIC TIES OF FRIENDSHIP" COULD NOT BE SAID TO EXIST. INSTEAD, CZECHS PROPOSED MAKING REFERENCE TO "DEVELOPMENT OF MUTUALLY BENEFICIAL AND FRIENDLY RELATIONS BETWEEN THE TWO COUNTRIES." AS A FURTHER CONCESSION CZECHS WOULD IN PLACE OF "FRIENDLY RELATIONS" ACCEPT THE TERM "FRIENDSHIP" TO WHICH TYE ASCRIBE A HIGHER VALUE. COMMENT: FOR REASONS OF HISTORICAL

ACCURACY WE FEEL WE MUST PUSH FOR INCLUSION OF THE TERM  
"HISTORIC TIES," BUT TO MAKE IT MORE PALATABLE FOR THE CZECHS,  
WE WOULD PROPOSE TO DROP "OF FRIENDSHIP" AND LEAVE ONLY  
"HISTORIC TIES." WE WOULD ALSO ADD THE WORD "FURTHER" TO  
"DEVELOPMENT OF MUTALLY BENEFICIAL AND FRIENDLY RELATIONS."  
WE FEEL THIS FORMULATION SHOULD PROVE ACCEPTABLE TO THE CZECHS, BUT  
WOULD  
APPRECIATE DEPARTMENT'S ASSESSMENT OF THE VALUE WE  
SHOULD ASSIGN TO THE PHRASE "HISTORIC TIES." END COMMENT.

LATEST POSITION AS SUMMARIZED BY CHIEF NEGOTIATOR ZEMLA WOULD

CONFIDENTIAL

PAGE 01 PRAGUE 01967 02 OF 02 121211Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 CU-02 OES-06 L-03 CIAE-00 INR-07 NSAE-00

SP-02 /033 W

----- 106815

R 090845Z JUL 76

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 592

INFO AMEMBASSY BUDAPEST

AMEMBASSY SOFIA

USIA WASHDC

C O N F I D E N T I A L SECTION 2 OF 2 PRAGUE 1967

4. IN PARAGRAPH THREE OF THEIR DRAFT PREAMBLE, WHICH ALONG  
WITH PARA FOUR CZECHS INSIST WAS TAKEN LARGELY FROM U.S. DRAFT,  
CZECHS SPECIFICALLY MENTION "HEALTH CARE, COMMUNICATIONS MEDIA  
AND SPORT." ZEMLA HAS AGREED TO ACCEPT A BROADER FORMULATION  
SUCH AS "OTHER FIELDS."

5. PARAGRAPH FOUR OF CZECH PREAMBLE IS IDENTICAL TO OUR  
PROPOSED REFERENCE TO HELSINKI FINAL ACT:

"REAFFIRMING THEIR DESIRE, IN THE INTEREST OF THEIR PEOPLES,  
TO CONTRIBUTE IN EUROPE TO PEACE, SECURITY, JUSTICE AND COOPERATION,  
AS EXPRESSED IN THE FINAL ACT OF THE CONFERENCE ON  
SECURITY AND COOPERATION IN EUROPE."

CZECH DRAFT THEN ADDS, AS PARA FIVE

"ACTING IN THE SPIRIT OF THE FINAL ACT OF THE CSCE,"  
WHILE THIS MAY SEEM REDUNDANT, IT DOES NOT IMPLY THAT PRESENT  
AGREEMENT WOULD FLOW FROM FINAL ACT OR INTERPRET IT; EMBASSY  
THUS FEELS IT IS ACCEPTABLE. DOES DEPARTMENT CONCUR?

6. TWO OTHER CLAUSES HAVE BEEN DROPPED IN CZECH DRAFT FROM  
ORIGINAL LANGUAGE OF U.S. DRAFT PREAMBLE:

"RECOGNIZING THAT EXCHANGES AND COOPERATION BETWEEN THE CULTURAL, EDUCATIONAL, SCIENTIFIC, AND TECHNOLOGICAL INSTITUTIONS OF THE TWO COUNTRIES WILL CONTRIBUTE TO THE CULTURAL AND MATERIAL  
CONFIDENTIAL

PAGE 02 PRAGUE 01967 02 OF 02 121211Z

DEVELOPMENT OF THEIR PEOPLES; CONSIDERING THE EXISTING EXCHANGES AND COOPERATION IN CULTURE, EDUCATION, SCIENCE AND TECHNOLOGY BETWEEN THE TWO COUNTRIES, AND DESIRING THEIR FURTHER DEVELOPMENT;" OMISSION OF THESE PASSAGES WOULD NOT SEEM HARMFUL, AND EMBASSY PROPOSES TO AGREE TO THEIR DELETION AS A CONCESSION IN RETURN FOR COOPERATION ON "HISTORIC TIES" AND DROPPING NON-INTERVENTION." PREVIOUSLY SUBMITTED CZECH DRAFTS CONTAIN SHORT PREAMBLE, AND A QUICK SURVEY OF OTHER CULTURAL AGREEMENTS CZECHS HAVE SIGNED INDICATES A PREFERENCE FOR SHORT PREAMBLES WITHOUT FRILLS. IT IS OUR HOPE THAT BY SHORTENING THE OVERALL LENGTH OF PREAMBLE WE MAY MORE EASILY REACH AN AGREEMENT ON IT. WE WOULD NOT LIKE PREAMBLE TO BECOME AS MUCH A BONE OF CONTENTION AS HAS THE ARTICLE ON IMPLEMENTATION.

7. NEXT MEETING SCHEDULED FOR AUGUST 18. BY AUGUST 5 WE HAVE FIRMLY COMMITTED OURSELVES TO TRANSMIT TO ZEMLA REVISED DRAFTS OF IMPLEMENTATION ARTICLE AND PREAMBLE. AFTER CONSIDERATION OF THESE ITEMS WE ANTICIPATE MOVING ON TO DISCUSSION OF SCIENCE AND TECHNOLOGY AND CULTURE IN ALTERNATING WEEKLY MEETINGS. THIS STRIKES US AS ADVANTAGEOUS IN THAT ANY PROBLEMS IN THE CULTURAL SIDE WILL BE DETECTED WHILE THE SCIENTIFIC AND TECHNOLOGICAL TALKS ARE STILL IN PROGRESS.

8. NON-VERBATIM NOTES OF MEETING BEING POUCHED. TEXTS OF CZECHOSLOVAK DRAFT IMPLEMENTATION ARTICLE AND PREAMBLE FOLLOW BY SEPTTEL.

9. EMBASSY APPRECIATES BEING KEPT INFORMED OF PROGRESS IN BULGARIAN AND HUNGARIAN NEGOTIATIONS.  
BYRNE

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 15 SEP 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, PFOR SCUL CZ, CULTURAL EXCHANGE AGREEMENTS, NEGOTIATIONS, DIPLOMATIC DISCUSSIONS, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 JUL 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976PRAGUE01967  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D760269-0786, D760265-0249  
**From:** PRAGUE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t197607109/baaaennt.tel  
**Line Count:** 203  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09 APR 2004 by greeneet>; APPROVED <03 AUG 2004 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CULTURAL/SCIENTIFIC EXCHANGES AGREEMENT  
**TAGS:** SCUL, PFOR, CZ, US, (ZEMLA, MIROSLAV)  
**To:** STATE INFO BUDAPEST  
SOFIA  
USIA  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

